

State Regulation of Public Utilities Review Committee

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February 11, 2026

Members of the South Carolina General Assembly
Columbia, South Carolina

Dear Fellow Members:

Enclosed is the State Regulation of Public Utilities Review Committee's Report as to Qualifications of Candidates for Seats 1, 3, 5 and 7 of the Public Service Commission (Commission). The report is designed to provide you with information on the candidates found qualified and nominated by the Review Committee. The Review Committee is charged with nominating up to three candidates for each seat on the Commission. In accordance with this mandate, the Review Committee thoroughly investigated each candidate with respect to his or her suitability for service on the Commission.

The Review Committee held public hearings on December 9, 2025, to question the candidates and consider the qualifications of each candidate. The Review Committee held an additional public hearing on February 3, 2026, to further question a candidate. A transcript of the oral examination of the candidates, as well as each candidate's edited Personal Data Questionnaire, is available for review on the Review Committee's website at:

<https://www.scstatehouse.gov/CommitteeInfo/PublicUtilitiesReviewComm/2025PublicServiceCommissionScreeningInfo.php>

The Review Committee found a total of ten candidates qualified and nominated for consideration by the General Assembly. The Review Committee's finding that a candidate is qualified and nominated means that the candidate satisfies the constitutional and statutory criteria for service on the Commission and the Review Committee's evaluative criteria.

Candidates are prohibited from asking for your commitment until Friday, February 13, 2026, at 12:00 p.m. Members of the General Assembly are not permitted to issue letters of introduction, announcements of candidacy, or statements detailing a candidate's qualifications on behalf of a candidate, and are not permitted to offer a pledge to vote for a candidate until 12:00 p.m. on Friday, February 13, 2026.

If you find a candidate violating the pledging prohibitions or if you have questions about this report, please contact Breeden John at (803) 212-6216 or Bryan Triplett at (803) 734-3015.

Sincerely,

A handwritten signature in blue ink that reads "Thomas C. Alexander". The signature is written in a cursive style with a large, sweeping initial 'T'.

Thomas C. Alexander

**REVIEW COMMITTEE REPORT AS TO THE QUALIFICATIONS
OF CANDIDATES FOR THE PUBLIC SERVICE COMMISSION, SEATS 1, 3, 5, AND 7**

INTRODUCTION

Section 58-3-530(1)(a) of the South Carolina Code of Laws charges the State Regulation of Public Utilities Review Committee ("Review Committee") with the duty to nominate candidates for membership on the South Carolina Public Service Commission ("Commission"). The terms for Commission Seats 1, 3, 5, and 7 expired on June 30, 2024.

The Review Committee began the screening process on October 1, 2025, with press releases regarding the positions. A total of eleven candidates submitted applications by the application deadline of October 24, 2025. One of these candidates withdrew from consideration following the Review Committee's public hearings on December 9, 2025. After the public hearings concluded, the Review Committee found a total of ten candidates qualified and nominated for consideration by the General Assembly.

The Review Committee conducted background investigations of each candidate, including credit, driver's license, and law enforcement checks. It gave a written examination to determine the level of knowledge that each candidate has with respect to substantive public utility issues, ethical constraints applicable to the Commission, and the operations of the Commission. During the public hearings, each candidate was questioned and given an opportunity to make statements as to his or her qualifications and desire to serve as a Commissioner. Each candidate was also questioned and given an opportunity to discuss matters from his or her background check; matters of a private or confidential nature were discussed in executive session.

LEGAL QUALIFICATIONS

Pursuant to Section 58-3-20(A), members of the Commission must have the following qualifications:

- (1) a baccalaureate or more advanced degree; and
- (2) a background of substantial duration and an expertise in at least one of the following areas:
 - (a) energy;
 - (b) telecommunications;
 - (c) consumer protection and advocacy;
 - (d) water and wastewater;
 - (e) finance, economics, and statistics;
 - (f) accounting;
 - (g) engineering; or
 - (h) law.

The Review Committee is also required to consider: "(1) the ability, dedication, compassion, common sense, and integrity of the candidates; and (2) the race and gender of the candidates and other demographic factors to assure nondiscrimination to the greatest extent possible of all segments of the population of the State." S.C. Code Ann. §58-3-560. The

determination of legal qualifications includes a determination of the candidate's residence in the appropriate Public Service Commission district as established by Section 58-3-20, the candidate's eligibility for election as determined by Section 58-3-24, and the candidate's compliance with constitutional provisions limiting election to those persons eligible to be electors of this State.

Pursuant to S.C. Code Ann. §58-3-530, the annual performance review of Commissioners seeking reelection must be made a part of the Commissioner's record for consideration if the Commissioner seeks reelection. These performance evaluations are attached to this report as exhibits.

GENERAL QUALIFICATIONS

To determine fitness beyond mere legal qualifications, the Review Committee considered each candidate's experience, temperament, compliance with and knowledge of legal and ethical constraints on public service, knowledge of Commission operations, demonstrated or potential aptitude for meaningful leadership and/or service at the Commission, and demonstrated integrity, including the handling of personal financial affairs. The Review Committee considered each candidate as a whole in making a determination of qualified and nominated.

Experience

Section 58-3-20 requires that Commissioners have a background of substantial duration and an expertise in energy; telecommunications; consumer protection and advocacy; water and wastewater; finance, economics, and statistics; accounting; engineering; or law. The Review Committee considered not only whether a candidate has succeeded in one of these fields but also whether the candidate has the capability of transferring this success and knowledge to the operations of the Commission. The Review Committee's transcript contains each applicant's background and employment history.

Temperament

The Review Committee sought to determine whether a candidate's sense of the role he or she is to fill on the Commission is such that his or her work will be productive, proactive, and protective of the interests of all South Carolinians.

Compliance with and Knowledge of Legal and Ethical Constraints

Section 58-3-30 requires that Commissioners adhere to the State Ethics Act and the Judicial Code of Conduct. The Review Committee believes that not only must the candidates be aware of the legal and ethical constraints, they must have conducted and comported themselves with the highest regard for ethics in their actions.

Potential Aptitude for Meaningful Leadership and/or Service at the Public Service Commission

The Review Committee believes that the Commission should have strong leadership, work

toward common goals, have a positive influence on employees, and ensure that parties and persons appearing before the Commission are treated fairly and impartially. The Review Committee therefore sought to gauge each candidate's potential aptitude to serve as a leader and/or as a Commissioner supporting the goals and mission of the agency.

Integrity

Candidates must assure the Review Committee that their word is their bond. The Code of Judicial Conduct requires, among other factors, that Commissioners and candidates handle their finances in a responsible manner. The Review Committee therefore considered the way each candidate has managed his or her financial affairs.

Substantive Knowledge of Commission Operations

The Review Committee believes that every candidate, whether incumbent or non-incumbent, must demonstrate some basic understanding of the role of the Commission and its operations. It would be unfair, however, to require non-incumbents to have accumulated a wealth of knowledge about Commission operations specifically, or regulated utilities generally. Unlike incumbent Commissioners, challengers have not had the benefit of a compensated opportunity to educate themselves in hearings or through conversations with Commission staff. The Review Committee expects incumbents and others who have substantial experience appearing before the Commission to be able to discuss these matters with a greater fluency than those persons who have, to date, committed themselves to other employment. The Review Committee emphasizes that the substantive knowledge findings contained in this report are a measure of a candidate's knowledge at the time of his or her candidacy. The findings are not necessarily indicative of a candidate's ability to subsequently master Commission operations and the multitude of issues relating thereto.

FINDINGS AS TO QUALIFICATIONS AND NOMINATIONS

The Review Committee screened a total of eleven candidates for Seats 1, 3, 5, and 7 on December 9, 2025. In accordance with Section 58-3-530(1)(a), the Review Committee may nominate up to three candidates per seat to be elected by the General Assembly. The Review Committee found the following ten candidates qualified and nominated them for election to the South Carolina Public Service Commission:

SEAT 1 **Eugene Hennelly**
Carolyn L. “Carolee” Williams

SEAT 3 **Bjorn J. Brooks**
Stephen “Mike” Caston

SEAT 5 **James C. “Jim” Reno**
Headen B. Thomas
Swain E. Whitfield

SEAT 7 **Clint A. Elliott**
Kenneth R. Moss
Delton W. Powers, Jr.

This report provides a summary of qualifications for the candidates found qualified and nominated. More detailed information about each candidate can be found in the screening transcripts at: <https://www.scstatehouse.gov/CommitteeInfo/PublicUtilitiesReviewComm/2025PublicServiceCommissionScreeningInfo.php>

EXHIBIT 1

CANDIDATES FOUND QUALIFIED AND NOMINATED

EUGENE HENNELLY
SEAT 1

Review Committee Finding: QUALIFIED AND NOMINATED

Personal Information, Educational Background, and Work Experience:

Mr. Hennelly earned a Bachelor of Science degree in Business Administration (Finance, Economics) from the University of South Carolina in 2008.

Mr. Hennelly co-founded Nebula Energy / Orion Digital Infrastructure in January 2023, where he currently works as Vice President of Investments. He previously worked for Schonfield Strategic Advisors as an Investment Analyst (2020-2022); Millenium Management / Fifth Set Capital as an Investment Analyst (2019-2020); Balyasny Asset Management as an Investment Analyst (2018-2019); Guggenheim Partners as Vice President of Power and Utilities Equity Research (2015-2018); and Consolidated Edison, Inc., as a Management Associate before being promoted to Senior Analyst of Strategic Planning (2008-2015).

Test Score: 72

CAROLYN L. “CAROLEE” WILLIAMS
SEAT 1

Review Committee Finding: QUALIFIED AND NOMINATED

Personal Information, Educational Background, and Work Experience:

Mrs. Williams earned a Bachelor of Arts degree in History from Wake Forest University in 1979 and a Master’s degree in Urban and Environmental Planning from the University of Virginia in 1982.

Mrs. Williams is the current Commissioner for District 1 on the South Carolina Public Service Commission. She was first elected in 2020 and her current term expired June 30, 2024. She was an unsuccessful candidate for District 1 on the Public Service Commission in 2013 and 2016. The Public Utilities Review Committee found Mrs. Williams qualified and nominated for consideration by the General Assembly in both 2013 and 2016.

Mrs. Williams’s career began in 1982 working as a Planner for the Department of Planning and Urban Development for the City of Charleston, SC until 1985. She then worked as a Planner for the City Planning Department for the City of Cincinnati, OH (1985-1986); Planning Administrator for the Department of Planning and Urban Development for the City of Charleston, SC (1986-1992); Project Manager for the Department of Planning, Preservation and Sustainability for the City of Charleston, SC (1992-2017); and Lowcountry Field Director and Land and Water Program Director for the Conservation Voters of South Carolina (2017-2019).

Mrs. Williams is a member of the American Planning Association, South Carolina Planning Association, American Institute of Certified Planners, the National Association of Regulatory Utility Commissioners, and the Southeastern Association of Regulatory Utility Commissioners.

Mrs. Williams also has recently been a member of the Metanoia Circle, Providence Baptist Church, Leadership South Carolina, the Riley Institute as a Diversity Leadership Fellow, Habitat for Humanity, American Red Cross, Charleston Waterkeeper, and the Old Windermere Neighborhood Association Council. She also works part-time as House Manager for Spoleto Festival USA (2015-present).

Test Score: 82

BJORN J. BROOKS
SEAT 3

Review Committee Findings: QUALIFIED AND NOMINATED

Personal Information, Educational Background, and Work Experience:

Mr. Brooks earned a Bachelor of Science degree in Biology from Iowa State University in 2000. He also earned a Master of Science degree in Paleobiology from the University of Bristol in 2002 and earned a PhD in Geology from Iowa State University in 2009.

Mr. Brooks works for Carbon Solutions, LLC as a Research Scientist, where since 2023 he has led data/software analyses for decarbonization, supporting utilities and regulators on reliability, affordability, and emissions by translating technical results into actionable energy planning. He previously worked as a Postdoctoral Researcher at the University of Wisconsin-Madison (2009-2011); Postdoctoral Researcher at the University of Illinois (2011-2013); Research Fellow for the USDA Forest Service (2014-2020); Research Associate at NC State University/North Carolina Institute for Climate Studies; and as a Data Scientist for Living Carbon (2021-2023).

Mr. Brooks volunteers with BabyRead, an infant education and reading program in Oconee County, SC, and as a volunteer scientist at the Clemson University Science Outreach Center.

Test Score: 57

STEPHEN “MIKE” CASTON
SEAT 3

Review Committee Findings: QUALIFIED AND NOMINATED

Personal Information, Educational Background, and Work Experience:

Mr. Caston earned a Bachelor of Science Degree in Civil Engineering from Clemson University in 1978. Mr. Caston also completed 6 hours of graduate courses in Reinforced Concrete Design and Prestressed Concrete Design at Clemson University in 1979. Mr. Caston later earned a Master of Public Administration in 2004 from the Clemson University/University of South Carolina Joint Master Program.

Mr. Caston is the current Commissioner for District 3 on the South Carolina Public Service Commission. He was first elected in 2020 and his current term expired June 30, 2024. Mr. Caston also currently operates Mike Caston Consulting, LLC (2019-present) on a part-time basis.

Mr. Caston’s career began in 1978 as an Engineer for James T. Triplet and L.R, Ryan Bridge Contractors. He then worked as a Design Engineer and Contract Construction Manager for Enwright Associates (1978-1988); Project Engineer for Black & Veatch (1988-1991); District Engineer for SJWD Water District (1991-1997) before becoming SJWD Water District’s General Manager and CEO (1997-2019).

Mr. Caston is a member of the National Association of Regulatory Utility Commissioners, the Southeastern Association of Regulatory Utility Commissioners, and is a Life Member of the Water Environment Association of South Carolina. He is also a member of NewSpring Church (Clemson Campus), the Clemson Fellowship Club, and Tiger Lettermen.

Test Score: 77

JAMES C. “JIM” RENO
SEAT 5

Review Committee Findings: QUALIFIED AND NOMINATED

Personal Information, Educational Background, and Work Experience:

Mr. Reno earned a Bachelor of Science degree in Business Management (Finance) from the University of Tennessee in 1985. He earned a Juris Doctor from the University of South Carolina School of Law in 1988.

Mr. Reno has been employed by First Citizens Bank and Trust Company in Rock Hill, SC as Vice President and Business Banker since 2021. In his banking career, Mr. Reno previously worked for PNC Bank as Vice-President and SBA Business Development Officer (2018-2021); Park Sterling Bank/Provident Community Bank as Vice-President/Senior Vice-President and Business Banker (2007-2017); Clover Community Bank as Vice President and Commercial Loan Officer (2006-2007); and First Citizens Bank and Trust Company of S.C. as Assistant Vice-President and Commercial Loan Officer (2003-2006).

Mr. Reno’s legal career included employment with Harper Peterson Rogers & Reno. P.A. as Partner (1996-2003); Robinson Bradshaw & Hinson P.A. as an Associate Attorney (1991-1996); and Roddey, Carpenter & White P.A. as an Associate Attorney (1988-1991).

Mr. Reno is a member of Rock Hill City Council where he has served since 1997. His current term ends January 2026.

Mr. Reno is a member of Westminster Presbyterian Church where he serves as an Elder and on the Session Leadership Team. He currently serves on the Rock Hill Economic Development Corporation as a Board Member and is a member of the Executive Council. Mr. Reno also is a Voting Member on the Rock Hill Fort Mill Area Transportation Committee and the Winthrop University Small Business Development Council Advisory Board. He also served on the Early Learning Partnership of York County Advisory Board (2022-2024).

Test Score: 70

HEADEN B. THOMAS
SEAT 5

Review Committee Findings: QUALIFIED AND NOMINATED

Personal Information, Educational Background, and Work Experience:

Mr. Thomas earned a Bachelor of Arts in Economics from Wofford College in 1973 and an Master of Business Administration from Winthrop College in 1979.

Mr. Thomas is the current Commissioner for District 5 on the South Carolina Public Service Commission. He was first elected in 2020 and his current term expired June 30, 2024.

Mr. Thomas was a candidate for the Public Service Commission, District 5 in 2012 and 2013 and was found qualified but withdrew from consideration prior to the election by the General Assembly.

Prior to serving on the Commission, Mr. Thomas worked for Manufacturer's Supply Company (1973-1977); Moore, Glover, Pierce and Harrell, CPA's (1978-1979); Deloitte Haskins & Sells (1979-1982); Piedmont Natural Gas Company (1983-2006); Heritage Bluff Preserve, LLC (2007-2021 (part-time)); Moore & Moore CPA's, P.A (2009-2022 (part-time)); and Edisto Heritage Development, Inc. (2010-2021 (part time)). .

Mr. Thomas is a member of the National Association of Regulatory Utility Commissioners and the Southeastern Association of Regulatory Utility Commissioners. He is also a member of Saint Johns United Methodist Church (Rock Hill, SC) and Cotillion Club (Rock Hill, SC).

Test Score: 80

SWAIN E. WHITFIELD
SEAT 5

Review Committee Findings: QUALIFIED AND NOMINATED

Personal Information, Educational Background, and Work Experience:

Mr. Whitfield attended Erskine College for one year before transferring to Kennesaw College in 1982. He remained there for one year before transferring to the University of Georgia in 1983, where he graduated with a Bachelor of Arts in Geography in 1986.

Mr. Whitfield was elected to the Public Service Commission in 2008 and was reelected in 2013 and 2016, serving as Chairman from 2016 to 2018. Mr. Whitfield was found unqualified by the Public Utilities Review Committee in 2020 and he was not nominated for consideration by the General Assembly.

Mr. Whitfield is currently employed as an independent utility regulatory consultant with Swain Whitfield Consulting, which he founded in November 2021. Mr. Whitfield's career began in 1986 with Laidlaw Carriers, Inc. Mr. Whitfield then worked as Operations Manager for Youmans Transportation, Inc. (1987-1990); Senn Trucking Company (1990-1991); and founded Whitfield Transportation, Inc., which he operated from 1991-2008. Following his service on the Public Service Commission, Mr. Whitfield worked as Director of Business Development for Alliance Consulting Engineers, Inc. (November 2020-November 2021) before starting his consulting business. He also is the owner of Heritage Wateree, LLC.

Mr. Whitfield has served on Winnsboro City Council (1995-1999); Fairfield County Substance Abuse Commission (1994-1996); and John De La Howe School Board of Trustees (2006-2008). He was an unsuccessful candidate for SC House of Representatives Seat 41 (1992) and SC House of Representatives Seat 77 (2004).

Mr. Whitfield is a member of Fairfield County Chamber of Commerce, Association of American Geographers (former member), Southeastern Association of Regulatory Utility Commissioners, Gas Technology Institute, and the National Association of Regulatory Utility Commissioners.

Mr. Whitfield also has recently been a member of Centennial Associate Reformed Presbyterian Church as an elder, Fairfield County Chamber of Commerce, Blackstock Young Farmers, and Phi Kappa Tau Fraternity.

Test Score: 90

CLINT A. ELLIOTT
SEAT 7

Review Committee Findings: QUALIFIED AND NOMINATED

Personal Information, Educational Background, and Work Experience:

Mr. Elliott earned a Bachelor of Science in Microbiology from Clemson University in 1993.

Mr. Elliott currently works as a Lab Superintendent at Grand Strand Water and Sewer Authority where he has been employed since 2006. Mr. Elliott previously worked as a Chemist and Lab Supervisor for the City of Myrtle Beach Surface Water Treatment Facility (1998-2006). He has also worked at DHEC as a Microbiologist in the Analytical Services Division of Environmental Microbiology (1995-1998), and as a Microbiologist in the Newborn Screening Section Division of Analytical Chemistry (1994-1995). While attending college, Mr. Elliott worked as a Computer Technical Services Student Supervisor in the Consulting and Technical Services Department at Clemson University.

Mr. Elliott was an unsuccessful candidate for Seat 7 on the South Carolina Public Service Commission in 2020. The Public Utilities Review Committee found Mr. Elliott Qualified and Nominated for consideration by the General Assembly.

Mr. Elliott was elected to Georgetown County Council in January 2023 where he has served as Chair since January 2025. He was also appointed to the State Drought Response Committee representing the Northeast Drought Management Area for the Municipalities in 2020.

Mr. Elliott is a Board Member of the Waccamaw Chapter of the Coastal Conservation Association. As an employee of Grand Strand Water and Sewer Authority, Mr. Elliott is considered a member of the following organizations (individual membership not obtained): American Water Works Association; Water Environment Association of South Carolina; Association of Metropolitan Water Agencies; American Water Works Association of South Carolina; South Carolina Association of Special Purpose Districts; and the South Carolina Water Quality Association.

Test Score: 71

KENNETH R. MOSS
SEAT 7

Review Committee Findings: QUALIFIED AND NOMINATED

Personal Information, Educational Background, and Work Experience:

Mr. Moss earned a Bachelor of Science degree in Electrical Engineering from N.C. State University in 1989. He earned a Master of Engineering in Electrical Engineering from the University of South Carolina in 1997 and a Juris Doctor from the University of South Carolina School of Law in 1997.

Mr. Moss is the Managing Partner for Wright, Worley, Pope, Ekster & Moss, PLLC f/k/a The McGougan Law Firm, LLC where he has been employed since 2001. He is also General Counsel to Horry Electric Cooperative, Inc. (2019-present) where he is a registered lobbyist.

Mr. Moss's career began as an Associate Engineer in Power Supply Planning for Santee Cooper (1991-1997). He has also worked as Deputy County Attorney for Horry County (1997-1999); Associate Attorney for Jeffcoat, Pike, and Napier, LLC (1999-2001); Town Attorney for the Town of Surfside Beach (2010-2019); City Attorney for the City of Loris (2019-2024).

Mr. Moss is the owner and President of Kenneth R. Moss, PC and is the sole member of North-South Title Agency, LLC, both of which are affiliated with Wright, Worley, Pope, Ekster & Moss, PLLC. He is also the sole member of Gurganus Feed & Grain, LLC and the sole member of Antioch Farms, LLC and its related limited liability companies McNabb Shortcutt, LLC, Edgefield, LLC, and Magnolia Ridge, LLC. He is also a Manager Member of B&M Properties of the Carolinas, LLC.

Mr. Moss currently serves as a Trustee on the Southeastern Community College Foundation Board of Trustees.

Test Score: 74

DELTON W. POWERS, JR.
SEAT 7

Review Committee Findings: QUALIFIED AND NOMINATED

Personal Information, Educational Background, and Work Experience:

Mr. Powers earned a Bachelor of Science degree in Finance and Banking from the University of South Carolina in 1974. He earned a Juris Doctor from the University of South Carolina School of Law in 1977.

Mr. Powers is the current Commissioner for District 7 on the South Carolina Public Service Commission. He was first elected in 2020 and his current term expired June 30, 2024. He has served as Chairman of the Commission since 2024.

Prior to serving on the Commission, Mr. Powers was the owner of Powers Law Firm, PC (1994-2020). From 2002 through 2008, he combined his firm with another to create Joye, Locklair, and Powers, and he handled civil, criminal, and Family Court matters. He was a mediator and handled mediations in Horry and Florence Counties. From 1992 through 1998, he was a Special Prosecutor for the Fourth Circuit and was responsible for Marlboro County criminal cases. He also served as a DSS contract attorney.

From 1984 to 1992 he was a partner in Rogers and Powers, PA, and practiced criminal, civil, and family law. From 1982 to 1984, Mr. Powers was the Executive Director of Legal Services of the Fourth Circuit. From 1980 to 1982, he was an associate attorney with John I. Rogers, III, in Bennettsville, SC, and from 1978 to 1980, Mr. Powers was an Assistant Solicitor in the Fourth Circuit.

Mr. Powers currently serves on the Supreme Court Commission on Lawyer Conduct as appointed by the SC Supreme Court in 2007. He has previously served on the SC Bar Lawyer Fee Dispute Committee, as a Hearing Officer for the Department of Revenue on Alcoholic Beverage applications, and was appointed to serve as Magistrate in Marlboro County (2018-2019). Mr. Powers was elected by the General Assembly to serve on the South Carolina Coastal Council (1985-1993) and its successor agency, the Office of Coastal Resource Management (1997-2005).

Mr. Powers is a member of the South Carolina Bar Association, the Pee Dee Inn of Court, the National Association of Regulatory Utility Commissioners Board of Directors, the Southeastern Board of Utility Regulatory Commissioners, and the New Mexico State University School of Utility Finance.

Mr. Powers was an unsuccessful candidate for Family Court Judgeship in 2017. He was found qualified and nominated by the Judicial Merit Selection Commission for consideration by the General Assembly.

Test Score: 82